

Federal Communications Commission Washington, D.C. 20554

September 10, 2019

Nexstar Broadcasting, Inc. Elizabeth Ryder 545 E. John Carpenter Freeway Suite 700 Irving, TX 75062

> Re: Request for Extension of Construction Permit WNCN, Goldsboro, NC Facility ID No. 50782 LMS File No. 0000080527

Dear Licensee.

On August 22, 2019, Nexstar Broadcasting, Inc. (Nexstar) the licensee of Station WNCN, Goldsboro, North Carolina (WNCN or Station), filed the above captioned application seeking an extension of the Station's construction permit expiration date and waiver of the 90-day construction permit extension filing deadline. For the reasons below, we grant Nexstar's requests and extend WNCN's construction permit expiration date 180 days to March 9, 2020.

Background. Pursuant to Section 73.3700(b)(5) of the Commission's rules, a station may request a single extension of its construction permit deadline of up to 180 days to complete construction of its post-auction facility. Grant of an extension of the construction permit deadline does not alter the deadline by which a station must cease operating on its pre-auction channel. A station anticipating the need for an extension must submit an extension application using FCC Form 2100, Schedule 337, not less than 90 days before the assigned construction permit deadline. For Phase 5 stations, such application was due by June 10, 2019. The application must demonstrate that the station is unable to complete construction on time due to circumstances that were either unforeseeable or beyond the station's control. In addition, a waiver of the application filing deadline is appropriate where the particular facts would make strict compliance inconsistent with the public interest and deviation from the general rule would

¹ See 47 CFR § 73.3700(b)(5). All subsequent requests for additional time to construct are subject to the Commission's tolling provisions, 47 CFR § 73.3598(b).

² 47 CFR § 73.3700(b)(5)(iv).

The *Incentive Auction R&O* provides examples of six circumstances that might justify an 180-day extension of a station's post-auction construction permit: (1) weather related delays; (2) delays in construction due to the unavailability of equipment or a tower crew; (3) tower lease disputes; (4) unusual technical challenges; or (5) delays caused by the need to obtain government approvals, such as land use or zoning approvals, or to observe competitive bidding requirements prior to purchasing equipment or services; and (6) financial hardship with sufficient supporting evidence. *See Expanding the Economic and Innovation Opportunities of Spectrum Through Incentive Auctions*, GN Docket No. 12-268 et. al., Report and Order, 29 FCC Rcd 6567,6804-05, paras. 581-2 (2014) (*Incentive Auction R&O*); 47 CFR § 73.3700(b)(5)(ii) and (iii).

relieve hardship, promote equity, or produce a more effective implementation of overall policy on an individual basis.⁴

WNCN was a winning "band changing" bidder in the incentive auction and was repacked from channel 17 to channel 8 and assigned to transition Phase 5, which originally had a phase completion date of September 6, 2019. All repacked stations for Phase 5 were issued a construction permit with an expiration date of September 6, 2019. On September 3, 2019, the Incentive Auction Task Force and the Media Bureau extended the phase completion date and the construction permit expiration date for Phase 5 stations to September 11, 2019.⁵ The Station pledges to cease operation on its pre-auction channel by the phase completion date and operate an interim facility on its post-auction channel while it completes construction of its permanent post-auction facilities.⁶

Nexstar explains that the Station had intended to transition to its post-auction channel during Phase 5 using its permanent post-auction facilities, however the Station's post-transition channel antenna has not yet been installed due to weather and tower rigging delays. Nexstar seeks a 180-day extension. Nexstar also requests a waiver of the 90-day construction permit extension filing deadline asserting that it did not realize it would need an extension until after the filing deadline.

Discussion. Upon review of the facts and circumstances presented, we find Nexstar's request to extend the construction permit deadline to construct WNCN's post-auction facility meets the requirements for a construction permit extension. Nexstar has demonstrated that an extension is needed because of unexpected delays in the installation of its antenna. We also find that grant of this extension request is not likely to negatively impact the overall transition schedule. WNCN will cease operations on its pre-auction channel by the Phase 5 completion date and will operate an interim facility on its post-auction channel. To the extent some viewers are unable to receive WNCN's signal while it operates it interim facility, we believe that Nexstar has every incentive to ensure viewers are fully informed about the Station's transition plan. Finally, we find that waiver of the 90-day construction permit extension filing deadline is in the public interest and consistent with the Commission's general waiver standard because Nexstar was unaware at the time an extension request was due that an extension would be needed.⁷

We remind Nexstar that pursuant to the Spectrum Act, the Station is eligible for reimbursement from the TV Broadcast Relocation Fund (Fund) of costs "reasonably incurred . . . in order for the licensee to relocate its television service from one channel to the other." Additional expenses incurred, for instance, as a result of the grant of changes in the Station's transition plan that are not related to the post-incentive auction channel change, may not be reimbursable from the Fund.

⁴ See Northeast Cellular Telephone Co. v. FCC, 897 F.2d 1164, 1166 (D.C. Cir. 1990) and WAIT Radio v. FCC, 418 F.2d 1153, 1159 (D.C. Cir. 1969), cert. denied, 409 U.S. 1072 (1972); 47 CFR § 1.3 (waiver for good cause shown).

⁵ See The Completion Date For Phase 5 of the Post-Incentive Auction Transition Is Extended To September 11, 2019 Because of Hurricane Dorian, MB Docket No. 16-306, GN Docket No. 12-268, Public Notice, DA 19-866, rel. September 3, 2019 (IATF/MB).

⁶ See LMS File No. 0000080526.

⁷ See supra note 4.

⁸ See Media Bureau Finalizes Reimbursement Form for Submission to OMB and Adopts Catalog of Expenses, GN Docket No. 12-268, Public Notice, 30 FCC Rcd 11701, 11701-02 (MB 2015). See also Incentive Auction R&O, 29 FCC Rcd at 6821, para. 622 ("The appropriate scope of 'costs reasonably incurred' necessarily will have to be decided on a case-by-case basis.").

The above facts considered, Nexstar Broadcasting, Inc.'s application for extension of construction permit expiration date **IS GRANTED**. The construction permit (LMS File No. 0000034761) for WNCN, Goldsboro, North Carolina, **IS EXTENDED 180 days to March 9, 2020**. Grant of this extension does not permit WNCN to recommence operation on its pre-auction channel after ceasing operation or after September 11, 2019, whichever occurs first. We also remind Nexstar that any subsequent requests for extension of its construction permit deadline will be subject to the Commission's tolling provisions.⁹

Sincerely,

Barbara A. Kreisman Chief, Video Division

Media Bureau

Cc (via electronic mail) Christian Reilly, Esq.

⁹ See 47 CFR § 73.3700(b)(5)(i) (referencing 47 § CFR 73.3598(b)).